



Dear Colleague Letters (DCLs)

- Advisory in nature*
- · Guidance to recipients of federal funding
- DOE's policies in reviewing Title IX compliance
- Not legislative rules/law
- OCR cannot create new law, rights, or duties through a DCL

*The Office for Civil Rights is an administrative agency of the federal government and, therefore, constrained by the Administrative Procedure Act (APA). If an agency proposes a rule that would impose new obligations on the public, the APA requires the agency to subject those proposed rules to notice and comment before they may be adopted.



Title IX Coordinators

- Monitor outcomes
- Identify and address patterns
- Assess effects on campus climate
- Educate school community on how to file complaint
- Promptly and appropriately resolve complaints
- Provide technical assistance on school policies
- Work with law enforcement
- Offer supportive measures

RESPONSIBILITIES AND AUTHORITY OF T9 COORDINATOR



Title IX Coordinators

- District's policies and procedures
- Drafting and revising policies/procedures
- Collecting information
- Participation in subject areas, athletics
- Administration of school discipline
- Incidents of sex-based harassment
- Retaliation
- Aware of all T9 complaints
- <u>Visible in the school community</u>

RESPONSIBILITIES AND AUTHORITY OF T9 COORDINATOR



UNITED STATES DEPARTMENT OF EDUCATION OFFICE FOR CIVIL RIGHTS

THE ASSISTANT SECRETARY

Dear Colleague:

I write to remind you that all school districts, colleges, and universities receiving Federal financial assistance must designate at least one employee to coordinate their efforts to comply with and curry out their responsibilities under Talle KG of the Education Amendments of 1927 (Teld RD), which prohibits are discrimination in education programs and activities.¹ These designated employees are generally referred to as Tike K coordinators.

April 24, 2015

An guide spectral cost plays an essentiation. We This IC costinator plays an essentiation including students, their parents or grandians, the operations of your educational institution—including students, their parents or grandians, and/ords and that your institution and its officials comply with their legal education under Tele KL. affords and that your institutions and its officials comply with their legal education under Tele KL. Its be effective, a THE Consolutions much these the full appoint of your institutions. It is therefore oritical that all institutions provide their Title IC coordinators with the appropriate authority and support necessary for them to carry out their ducles and use their experisite to help their institutions comply with Tele IK.

The U.S. Department of Education's Office for Civil Rights (OCR) enforces Table 15 for institutions that receive function the Department (recipients)² for orderoxerent twork. OCR has found that some of the most egregious and humful Table IX violations accur when a recipient fails to designate 2 Title IX coordinator or when a Title IX coordinator has not been sufficiently trained or given the appropriate level of authority to overset the recipient's compliance with Table IX. By constrast, OCR has found that an effective Title IX coordinator often helps a recipient provide equal educational opportunities to all mutders.

OCR has previously issued guidance documents that include discussions of the responsibilities of a Title IX coordinator, and those documents remain in full force. This letter incorporates that existing OCR guidance on Title IX coordinators and provides additional clarification and recommendations ______

¹ 34 C.J.R. § 106.8(a). Although Title IX applies to any recipient that offers education programs or activities, this letter focuses on Title IX coordinators designated by local educational agencies, schools, colleges, and universities. ² 30 U.S.C. §§ 1682–1688. The Department of Justice shares enforcement extherity over Title IX with OCR.



RELEVANT POLICIES AND PROCEDURES

- FB (LEGAL) Equal Educational Opportunity
- FB (LOCAL) Equal Educational Opportunity
- FFG (LEGAL) Student Welfare: Child Abuse and Neglect
- FFG (LOCAL) Student Welfare: Child Abuse and Neglect
- FFH (LEGAL) Freedom from Discrimination, Harassment, & Retaliation
- FFH (LOCAL) Freedom from Discrimination, Harassment, & Retaliation
- FM (LOCAL) Student Activities
- FNE (LEGAL) Pregnant Students
- FNE (LOCAL) Pregnant Students

- FNG (LEGAL) Student & Parent Complaints
- FNG (LOCAL) Student & Parent Complaints
- DAA (LEGAL) Equal Employment Opportunity
- DGBA (LEGAL) Employee Complaints
- DGBA (LOCAL) Employee Complaints
- EHAA (LEGAL) Required Instruction
- GF (LOCAL) Public Complaints
- GRA (LEGAL) Relations with Governmental Entities – State and Local Authorities
- GRA (LOCAL) Relations with Governmental Entities

 State and Local Authorities



Responsibilities from 2020 Sexual Harassment Regulations

T9 Coordinator Responsibilities <u>Under the Reigning Regulations</u>

- The reigning regulations pertain to reports and formal complaints of sexual harassment.
- The proposed regulations are not final yet, but we'll let you know what may be subject to change.
- Neither set of regulations affect responsibilities pertaining to equity in athletics, inequities, or discrimination in course selections, etc.

Title IX Coordinator Responsibilities

- Ensure policies reflect current information about T9 Coordinator
- Ensure website and publications contain proper notices
- For all reports of sexual harassment, contact alleged victims (complainant) to discuss the availability of supportive measures
- Consider a complainant's wishes re supportive measures
- Inform complainants of the right to file formal complaint and right to supportive measures with or without a formal complaint
- Decide whether to file a formal complaint when the complainant does not

*Many of these tasks can be delegated but must be overseen by the Title IX Coordinator.

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Title IX Coordinator Responsibilities

- Decide whether to dismiss a formal complaint (or who should decide dismissal)
- Assist with emergency removal and administrative leave decisions
- Provide notice to parties of grievance process in case of formal complaints
- Post all training materials to district's website
- Ensure proper record keeping

*Many of these tasks can be delegated but must be overseen by the Title IX Coordinator.





Reporting sexual harassment...

Such report may be made at any time (including during non-business hours) by using the telephone number or electronic mail address, or by mail to the office address, listed for the Title IX Coordinator.

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34 C.F.R. § 106.8(a).



SCENARIO: Reporting sexual harassment...

Higgins (paraprofessional) sees Jamie (student-athlete) and his minions harassing Nate (student) for being namby-pamby and womanish.

Higgins mentions this in passing to Coach Beard, who says nothing to anyone about this. Higgins does not report this to Principal Lasso (Title IX C'r – Students) **or to Ms. Rebecca** (Title IX C'r – Employees).

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SCENARIO: Reporting sexual harassment...

After months of this treatment, Nate finally tells his mother. She immediately calls Principal Lasso to report that her son is being bullied.

SCENARIO: Failing to Report

Relevant Policies: FFI/FFH - Employee report to appropriate official listed in policy

Action Needed: Students: 1) review policy – FFI or FFH?; 2) contact parents/student – offer info about TIX process; 3) offer supportive measures; 4) employee documentation/retraining

Documentation Required/Recommended: 1) supportive measures offered; 2) whether FC filed; 3) if FC filed...

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Retention of Documentation: At least 7 years

Reporting Procedures Student Report	Any student who believes that he or she has experienced prohib- ited conduct or believes that another student has experienced pro- hibited conduct should immediately report the alleged acts to a teacher, school counselor, principal, other District employee, or the appropriate District official listed in this policy.
Employee Report	Any District employee who suspects or receives direct or indirect notice that a student or group of students has or may have experi- enced prohibited conduct shall immediately notify the appropriate District official listed in this policy and take any other steps required by this policy.

Standard TASB Policy-A

Definition of District Officials	For the purposes of this policy, District officials are the Title IX coor- dinator, the ADA/Section 504 coordinator, and the Superintendent.
Title IX Coordinator	Reports of discrimination based on sex, including sexual harass- ment, gender-based harassment, or dating violence, may be di- rected to the designated Title IX coordinator for students. [See FFH(EXHIBIT)]
ADA / Section 504 Coordinator	Reports of discrimination based on disability may be directed to the designated ADA/Section 504 coordinator for students. [See FFH(EXHIBIT)]
Superintendent	The Superintendent shall serve as coordinator for purposes of Dis- trict compliance with all other nondiscrimination laws.

	Model EWHPM Policy/Regulation
Reporting Procedures	Any student who believes that he or she has experienced prohib- ited conduct or believes that another student has experienced pro-
Student Report	hibited conduct should immediately report the alleged acts to a teacher, school counselor, principal, assistant principal, or the Title IX Coordinator/designee.
Employee Report	Any District employee who suspects or receives notice that a stu- dent or group of students has or may have experienced prohibited conduct shall promptly notify a campus administrator or the Title IX Coordinator.
Definition of District Officials	For the purposes of this regulation, District officials are the Title IX Coordinator/designee and campus administrators.
Title IX Coordinator	Reports of discrimination based on sex, including sexual harass- ment or gender-based harassment, may be directed to the desig- nated Title IX Coordinator for students. [See FFH(EXHIBIT)]







U.S. Department of Education

August 2010

Sample Notice of Non-discrimination

The following sample notice of non-discrimination meets the minimum requirements of the regulations enforced by OCR:

The (Name of Recipient) does not discriminate on the basis of race, color, national origin, sex, disability, or age in its programs and activities and provides equal access to the Boy Scouts and other designated youth groups. The following person has been designated to handle inquiries regarding the non-discrimination policies:

Name and/or Title Address Telephone No.

> https://www2.ed.gov/about/offices/list/ocr/docs/nondisc.html Accessed 2020-10-11



District must adopt and publish grievance procedures and provide notice of process including...

- 1. How to report or file a complaint of sex discrimination;
- 2. How to report or file a formal complaint of sexual harassment; and

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3. How the district will respond.

	Note: This re	ISD			
	Distric				
	tions c FFH (I	STUDENT WELFARE		FFH	
	nation ties fo FFH(L	FREEDOM FROM DISC	CRIMINATI	ON, HARASSMENT, AND RETALIATION (REGULATION	
	ing dis Distric			2)	
	FFH s certain		-	and the second sec	
Title IX Statement of	The District proh		Note:	This regulation addresses sexual harassment involving	
Nondiscrimination	any student on t volved in the cor			District students under Title IX. For procedures to ad- dress allegations of prohibited conduct other than allega-	
Sexual Harassment	is prohibited. Sexual harassme			tions of sexual harassment prohibited by Title IX, see	
	fies one or more (1) A school			FFH (REGULATION 1). For other types of sex discrimi-	
	service u ten callec			nation involving students, such as equitable opportuni-	
	(2) Unwelcor be so ser			ties for athletics or pregnancy-related claims, see FFH(LOCAL) and FNE(LOCAL). For provisions regard-	
	fectively cation pri			ing discrimination, harassment, and retaliation involving	
	(3) Sexual ar ing (as th § 1092(f)			District employees, see DIA. For reporting requirements	
Sexual Harassment	12291(a)			related to child abuse and neglect, see FFG. Note that	
By an Employee	Sexual harassmi both welcome ar ual favors; sexua			FFH shall be used in conjunction with FFI (bullying) for certain prohibited conduct.	
	duct; or other co fectively denies :				
	program of activi Necessary or pe	Title IX Statement of	The Dist	rict prohibits discrimination, including harassment, against	
	by taking a child physical contact not sexual haras	Nondiscrimination		ent on the basis of sex. Retaliation against anyone in-	
			volved in is prohib	the complaint process is a violation of District policy and	
DATE ISSUED:			is promin	iteu.	

34 C.F.R. § 106.8(b)



Seek to create a separation between the investigation and decision-making of formal complaints (sexual harassment).

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While it is best to separate roles...

- The Title IX Coordinator can also be the investigator and the informal resolution facilitator.
- The Title IX Coordinator <u>cannot</u> also serve as the <u>decision-maker</u> on a formal complaint or on appeal.*
- All roles can be outsourced, except the Title IX Coordinator (e.g., investigator, decision-maker, informal resolution facilitator, appellate decision maker).

Remember that anyone serving as a Title IX Coordinator, investigator, decisionmaker, or any person designated to facilitate an information resolution process must not have a conflict of interest or bias for or against complainants or respondents generally or an individual complainant or respondent.

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SCENARIO: Conflicts of Interest

An employee files a Formal Complaint of sexual harassment against Sam (Employee). Rebecca is the Director of HR and the Title IX Coordinator for employee-related complaints. She usually serves as the investigator for Formal Complaints. Sam and Rebecca were previously romantically involved.

- Can she serve as the investigator?
- Can she serve as the Title IX Coordinator in this case?





SCENARIO: Verbal reports

Nate does not tell his parents, but another student reports the situation to his parents, who calls Principal Lasso.

Principal Lasso tells her that he is going to need her to put her concerns in writing, so he can address the situation.

This parent will not put her concerns in writing and wants to remain anonymous.

SCENARIO: Verbal reports

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Ask for written report: An administrator may ask the individual to provide a written statement, but the reporter is not required to put the report in writing. This District may request, but not require, a written report. If a report is made orally, an administrator will put the report in written form and provide it to the Title IX Coordinator.

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FFH(LOCAL)















 <u>Before or after filing of a formal complaint</u> or where <u>no formal complaint</u> has been filed

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• Designed to <u>restore or preserve equal access</u> to the district's education program or activity <u>without unreasonably burdening the other party</u>, including measures designed to protect the safety of all parties or the educational environment or deter sexual harassment

34 C.F.R. § 106.30



- Counseling of students regarding appropriate behavior expectations
- Review of district and code of conduct expectations with students by administrator
- Change of class schedule/lunch schedule/locker location
- Campus/class escort
- Increased school monitoring of [location] for [time period e.g., next 9 weeks]
- School counseling # sessions
- No contact/no communication agreements
- No contact/communication directives
- Limitation on extracurricular activities
- Social Skills Training
- Staff Training
- Other: _____

Add a term to the supportive measures (e.g., pending resolution of the grievance process; four weeks; end of semester; end of the school year).

Supportive Measures means...

The recipient must maintain as confidential any supportive measures provided to the complainant or respondent—to the extent that maintaining such confidentiality would not impair the ability of the recipient to provide the supportive measures.

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34 C.F.R. § 106.30

Keep documentation of supportive measures (e.g., no contact/communication agreements, log of counseling sessions, copies of social skills stories/trainings, summary of schedule changes, summary of campus escorts).

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SCENARIO: Emergency Removal

If a Formal Complaint is filed, Principal Lasso and Coach Beard cannot remove Jamie (et al) from the team until the Title IX Investigative Process is completed and a determination of "responsibility" is made, unless the criteria for an "emergency removal" are met.





 Investigation of Formal Complaint – Appoint Investigator and Decision Maker Provide Notice to Parties: Simultaneous notice must be provided to all known parties that includes: Allegations of sexual harassment, known at the time, with sufficient detail to prepare before any initial interview; Identities of the parties involved; Date, location of alleged incident(s); Statement that Respondent is presumed not responsible and that a determination will not be made until the conclusion of the grievance process Statement that the parties have the right to an advisor of their choosing, who can be a parent/guardian or another individual who may, but is not required to be, an attorney and who may inspect and review evidence; and Statement that the Code of Conduct prohibits knowingly making false statements. An offer of informal resolution.





Emergency Removal: The Title IX Coordinator/designee and the campus administration/HR will determine whether a respondent should be removed on an emergency basis. The District must first undertake an individualized safety and **risk analysis** to determine whether an **immediate threat** to the physical health and safety of others, **arising from the alleged sexual harassment**, justifies removal.

*Title IX does not modify the rights of students with disabilities regarding change of placement under the Individuals with Disabilities Education Act and Section 504 still apply.

SCENARIO: Locker Room Bums & Arses

Several of the school's soccer players are annoyed by a new student, Jan Maas, who has recently moved to the district from another country with different cultural norms. Jan is more direct when communicating with others and does not always appreciate the subtleties of local customs and relationships.

A handful of teammates decide to "take him down a notch" by holding him down and sticking something "up his bum."

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 Campus Administrator
 Threat Assessment Personnel



Relevant Policies: FFI/FFH

Action Needed: Students: 1) review policy – FFI or FFH? - both; 2) contact parents/student – offer info about FFH process; 3) contact law enforcement; 4) offer supportive measures; 5) determine whether immediate threat to physical health or safety of students

Documentation Required/Recommended: 1) supportive measures offered; 2) that reported to law enforcement; 3) whether FC filed; 3) if FC filed...

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Retention of Documentation: At least 7 years (or 2 years passed 18)





Keeley and Jamie used to date. Jamie has "nudes" of Keeley. After they break up, Jamie sends the pics to other students who show them around school. Keeley's new boyfriend, Roy, finds out about this and "avenges" Keeley's honor by punching Jamie in the nose at school.





Relevant Policies: FFI/FFH

Action Needed: Students: 1) review policy – FFI or FFH? - both; 2) contact parents/student – offer info about FFH process; 3) contact law enforcement; 4) offer supportive measures; 5) determine whether immediate threat to physical health or safety of students

Documentation Required/Recommended: 1) supportive measures offered; 2) that reported to law enforcement; 3) whether FC filed; 3) if FC filed...

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Retention of Documentation: At least 7 years (or 2 years passed 18)



	is no longer enrolled in the district, or specific circumstances prevent the district from gathering fficient to reach a determination.	
COMPLAI	Dismissal Basis: (Check all that apply)	
Complaina	 Does not constitute sexual harassment 	Did not occur in district program or activity
Email: Complaina	□ Did not occur in the U.S.	Dismissal requested by Complainant
Responder	Respondent no longer enrolled in district	
Email: Responder	□ Circumstances prevent the district from gathering evidence sufficient to reach a determination	
Dismissal	Reasoning for Dismissal: Describe the reaso	ning behind the dismissal of this complaint.
Respon Circums		
Reasoning		
- 1		







Remedies for Complainants

- Supportive measures
- Counseling
- Opportunity to make up work, retake exams
- Change of class, lunch period, campus
- Escort on campus
- Increase security
- Training efforts

Remedies for Complainants

 Disciplinary sanctions against respondent per the Student Code of Conduct (e.g., OSS, DAEP, expulsion)

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- Removal of respondent from extracurricular activity/activities
- Unilateral no-contact order on respondent
- Other sanctions applicable to respondent

The Department believes that a complainant entitled to remedies should not need to file an appeal to challenge the recipient's selection of remedies; instead, we have revised [the rules] to require that Title IX Coordinator be responsible for effective implementation of remedies. This permits a complainant to work with the Title IX Coordinator to select and effectively implement remedies designed to restore or preserve the complainant's equal access to education."

p. 940 = Commentary

Selection o<mark>f Remedies</mark> Not Appea**lable**

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Selection of Remedies Not Appealable

Bases for Appeal of Decisions

- Procedural irregularity
- Bias or conflict of interest
- That affected the outcome

Written Determination must include any sanctions the recipient imposes on the respondent; and whether remedies designed to restore or preserve equal access to the recipient's education program or activity will be provided to the complainant

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REMEDIES

Shared with complainant – complainant's remedies and respondent's sanctions



 Shared with respondent – sanctions and whether remedies were provided to complainant (not details of the remedy, unless the sanctions overlap with remedies)



What to post:

- Notice of non-discrimination policy
- Title IX Coordinator's contact information
- Links to FFH and DIA LEGAL, LOCAL, EXHIBIT, REGULATIONS
- Training materials used to train T9 Coordinator, Investigators, Decision-Makers, Facilitators



Permission from the copyright holder should be obtained, but failure to obtain permission does not relieve a district from the requirement to post.

Where to post:

 Non-discrimination policy and Title IX Coordinator's contact information must be prominently displayed.

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• There is <u>no</u> requirement that the materials be on the homepage or linked to the homepage.

Where to post:



- There is no requirement to have a section of the website dedicated to Title IX requirements.
- There is no requirement that Title IX information be located on multiple pages of a district's website.
- Title IX information could be added as a drop-down option in any of the following areas: Required Notices, Public Information, Departments, Students, Employees, Community



DISTRICT LETTERHEAD	
Title IX Record Keeping Cover Sheet	
All records related to a report of sexual harassment must be kept for a period of seven) years from the date of conclusion of the grievance process.	
ate of Initial Complaint:	
ate of Final Decision:	
Initial Matke Report Responts to Sexual Harassmerit Report – Support/we Measures Formal Complant, if any Kelce to Formis, Removal, Repolabile Insergence, Removal, Repolabile Insergence, Removal, Repolabile Insergence, Removal, Repolabile Insergence, Removal, Repolabile	DISTRICT LETTERHEAD
Notices to Parties of Interviews Evidence Submitted to Parties, including witness statements, photographs,	
electronic communications Draft Investigative Report and Notice of Opportunity to Submit Response Sent to Parties	Title IX Record Keeping Cover Sheet
Final Investigation Report Motion of Opportunity to Submit Questions Questions Submitted and Answers Determination of Responsibility Occumentation of Supportive and Other Measures Imposed After Determination	*All records related to a report of sexual harassment must be kept for a period of seven (7) years from the date of conclusion of the grievance process.
Construction of cooperative and other inclusives imposed when beforemulated of Responsibility Appeals Documentation, if any Decision on Appeal	Date of Initial Complaint:
Lecision on Appear	
The Title IX Coordinator must also retain copies of materials used to train the Title IX Coordinator, investigators, decision makers, and facilitators for seven (7) years.	Date of Final Decision:







ffice for Civil Rights Blog	
THE DEFINITION OF SEXUAL HARASSMENT UNDER THE TITLE IX RULE PROVIDES CLARITY TO SCHOOLS	Previous Blogs
October 7, 2020	20180726
NT OF PD	20200109
The new Title IX Rule went into effect on August 14, 2020. Since that time, the Office for Civil Rights (OCR) has	20200515
Received inquiries regarding the definition of sexual	20200518
harassment under the Final Rule. All references and citations are to the unofficial version of the Title IX Rule,	20200521
which is available here. A link to the official version of the Rule published in the Federal Register is here.	20200522
Sexual harassment under Section 106.30 of the new Title IX Rule (found in the Code	20200623
of Federal Regulations at 34 C.F.R. Part 106) means conduct on the basis of sex in an	20200702
education setting that satisfies one or more of the following:	20200707

